Municipal Employees' Retirement System Multiple-Employer Defined Benefit Agent Plan

GASB STATEMENT No. 68 REPORTS FISCAL YEAR ENDED JUNE 30, 2019

(For Fiscal 2020 Employer Reporting)

Dennis E. Hoyle, CPA Auditor General

State of Rhode Island General Assembly Office of the Auditor General



Dennis E. Hoyle, CPA - Auditor General

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December 22, 2020

### JOINT COMMITTEE ON LEGISLATIVE SERVICES:

SPEAKER Nicholas A. Mattiello, Chairman

Senator Dominick J. Ruggerio Senator Dennis L. Algiere Representative K. Joseph Shekarchi Representative Blake A. Fillippi

We have completed our audit of the Schedules of Changes in Fiduciary Net Position by Employer - Municipal Employees' Retirement System (MERS) plan for the fiscal year ended June 30, 2019. The Schedules are required for employers participating in the MERS multiple-employer defined benefit agent plan to meet their financial reporting responsibilities under generally accepted accounting principles – specifically the requirements of Governmental Accounting Standards Board Statement No. 68 – Accounting and Financial Reporting for Pensions.

We have also included our report on the MERS plan census data as of June 30, 2018, which was used as the basis for the actuarial valuation of the plan at that date rolled forward to June 30, 2019 – the plan measurement date for fiscal 2020 financial reporting by participating employers in the MERS plan.

Our report is contained herein as outlined in the Table of Contents.

Sincerely, Dennis E. Hoyle, CPA Auditor General

# Municipal Employees' Retirement System

Multiple-Employer Defined Benefit Agent Plan

GASB STATEMENT No. 68 REPORTS

FISCAL YEAR ENDED JUNE 30, 2019

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# Municipal Employees' Retirement System

Multiple-Employer Defined Benefit Agent Plan

### GASB STATEMENT No. 68 REPORTS

### **INTRODUCTION**

The Municipal Employees' Retirement System (MERS) Plan covers certain employees of municipalities, fire districts, housing authorities, water and sewer districts, and municipal police and fire units that have elected to participate. MERS is an agent plan and accordingly separate actuarial valuations are performed for each employer unit.

We have previously audited the financial statements of the Employees' Retirement System of the State of Rhode Island for the year ended June 30, 2019 which includes the MERS plan financial statements. ERSRI has prepared and we have audited the Schedules of Changes in Fiduciary Net Position by Employer (the Schedules) for the fiscal year ended June 30, 2019. The amounts included in the Schedules are used by the actuary to determine the net pension liability or asset for each MERS participating employer at the June 30, 2019 measurement date.

The net pension liability and other measures for each MERS employer unit have been developed consistent with the requirements of GASB 68 – *Accounting and Financial Reporting for Pensions*. Such amounts are intended for accounting and financial reporting by governments which prepare their financial statements in accordance with generally accepted accounting principles as promulgated by the Governmental Accounting Standards Board. These amounts may and will likely differ from amounts reported in actuarial valuations used to measure actuarially determined contribution amounts consistent with the plan's adopted funding policies.

We have also issued our report on the reliability of the MERS census data at June 30, 2018 used by the actuary to measure the total pension liability for each MERS participating employer. The June 30, 2018 actuarial data, rolled forward to June 30, 2019, was used as the basis for determining the total pension liability at the measurement date (June 30, 2019). Our report on the census data is intended to be used by each participating employer and their auditors in meeting the employer's fiscal 2020 financial reporting requirements.

The System's actuary has provided separately issued actuarial valuation reports to each MERS participating employer which contains the beginning net pension liability (asset), ending net pension liability (asset), pension expense and related deferred inflows and outflows. The employer specific actuarial reports also detail actuarial methods and assumptions used by the actuary in measuring the net pension liability (asset) in accordance with the requirements of GASB Statement No. 68.

This audit report and the actuarial valuation reports provided by the actuary will allow employers participating in the MERS agent plan to meet their financial reporting responsibilities pursuant to GASB Statement No. 68.



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### INDEPENDENT ACCOUNTANT'S REPORT

JOINT COMMITTEE ON LEGISLATIVE SERVICES, GENERAL ASSEMBLY STATE OF RHODE ISLAND AND PROVIDENCE PLANTATIONS:

RETIREMENT BOARD OF THE EMPLOYEES' RETIREMENT SYSTEM OF THE STATE OF RHODE ISLAND:

We have examined the Employees' Retirement System of Rhode Island (the System) management assertions related to the census data it maintained for the Municipal Employees' Retirement System (MERS) which was used by the System's actuary to prepare the actuarial valuations as of June 30, 2018 for the employers participating in MERS. The data in the 2018 valuations were rolled-forward to June 30, 2019 and used to prepare the GASB Statement No. 68 Accounting Valuation Reports as of June 30, 2019 for the employers participating in MERS. Management's assertions are:

- The key census data elements as of June 30, 2018 provided by the System to its actuary are complete and accurate based on the accumulation of census data reported by the participating employers for the period July 1, 2017 through June 30, 2018. Key census data elements include: employer code, member name, gender, date of birth, date of hire, years of service, eligible compensation, date of termination, employment status (active, inactive or retired) and employee class (such as general employee, police, fire) and annual benefit payments for retirees as outlined in Title 45 of the General Laws of the State of Rhode Island.
- 2. The census data provided to the actuary as of June 30, 2018 properly reflects benefit provisions in effect through the measurement date of June 30, 2019 as outlined in Rhode Island General Law Title 45.
- 3. The census data provided to the actuary as of June 30, 2018 properly excludes deceased members based on the System's validation of the existence of plan members by cross matching social security numbers of plan members with the Social Security death file maintained by a private vendor (Pension Benefit Information) on a monthly basis for the period July 1, 2017 through June 30, 2018.

The System's management is responsible for the aforementioned census data assertions. Our responsibility is to express an opinion on these assertions based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence supporting management's assertions and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion.

Joint Committee on Legislative Services, General Assembly Retirement Board of the Employees' Retirement System of the State of Rhode Island

In our opinion, management's assertions referred to above are fairly stated, in all material respects, based on the law governing MERS (RIGL Title 45).

Our report is intended solely for the information and use of the Employees' Retirement System of the State of Rhode Island's management, the Retirement Board of the Employees' Retirement System of the State of Rhode Island, the Municipal Employees' Retirement System participating employers and their auditors and is not intended to be and should not be used by anyone other than these specified parties.

Dennis E. Hoyle, CPA Auditor General

December 22, 2020



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### **INDEPENDENT AUDITOR'S REPORT**

### JOINT COMMITTEE ON LEGISLATIVE SERVICES, GENERAL ASSEMBLY, STATE OF RHODE ISLAND:

### RETIREMENT BOARD OF THE EMPLOYEES' RETIREMENT SYSTEM OF THE STATE OF RHODE ISLAND:

We have audited the fiduciary net position as of June 30, 2019, and the changes in fiduciary net position for the year then ended, included in the accompanying Schedules of Changes in Fiduciary Net Position by Employer ("Schedule") of the Municipal Employees' Retirement System (MERS), and the related notes. We have also audited the fiduciary net position of each individual employer as of June 30, 2019, and the changes in fiduciary net position of each individual employer as of June 30, 2019, and the changes in fiduciary net position of each individual employer as of June 30, 2019, and the changes in fiduciary net position of each individual employer as of June 30, 2019, and the changes in fiduciary net position of each individual employer for the year then ended, included in the accompanying Schedule and the related notes.

#### Management's Responsibility for the Schedule

Management is responsible for the preparation and fair presentation of the Schedules in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the Schedules, that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on the fiduciary net position and the changes in fiduciary net position included in the Schedules based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the fiduciary net position and the changes in fiduciary net position included in the Schedules are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the Schedules. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the fiduciary net position and the changes in fiduciary net position included in the Schedules, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the fiduciary net position and the changes in fiduciary net position included in the Schedules in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the fiduciary net position and the changes in fiduciary net position and the changes in fiduciary net position included in the Schedules.

Joint Committee on Legislative Services, General Assembly Retirement Board of the Employees' Retirement System of the State of Rhode Island

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinions

In our opinion, the Schedules referred to above presents fairly, in all material respects, the fiduciary net position of the Municipal Employees' Retirement System as of June 30, 2019, and the changes in fiduciary net position for the year then ended, in accordance with accounting principles generally accepted in the United States of America. Also, in our opinion, the Schedules referred to above presents fairly, in all material respects, the fiduciary net position of each individual employer as of June 30, 2019 and the changes in fiduciary net position of each individual employer for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matters**

The fair values of certain investments (hedge funds, private equity, real estate, certain infrastructure, and the crisis protection class - trend following investments) representing 28% of assets within the pooled investment trust, have been estimated by management in the absence of readily determinable fair values. Management's estimates are based on information provided by the fund managers or general partners.

Our opinions are not modified with respect to these matters.

#### Other Matter

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the Municipal Employees' Retirement System Plan within the Employees' Retirement System of Rhode Island as of and for the year ended June 30, 2019, and our report thereon, dated December 31, 2019, expressed an unmodified opinion on those financial statements.

#### Restriction on Use

Our report is intended solely for the information and use of the Employees' Retirement System of the State of Rhode Island's management, the Retirement Board of the Employees' Retirement System of the State of Rhode Island, the Municipal Employees' Retirement System participating employers and their auditors and is not intended to be and should not be used by anyone other than these specified parties.

Dennis E. Hoyle, CPA Auditor General

December 22, 2020

Employer Unit Type							
	Barrington (COLA)	Barrington	Barrington	Barrington	Bristol	Bristol	Bristol
General Employees	•				•		
Police		•				•	
Fire			•	•			•
Police and Fire							
Current Employer Unit Number(s)	1002 1003 1007 1009	1004	1005	1008	1012 1019	1014	1015
Legacy Employer Unit Number	3078	4060	4061	4059	3002	4096	4094
Additions							
Contributions							
Member contributions	\$ 220,949						
Employer contributions	737,302	618,778	270,043	141,680	755,836	184,247	38,056
Other (net)	-	-	-	-	60	-	-
Net investment income	2,253,039	644,305	361,327	250,021	1,161,230	589,445	34,016
Total Additions	3,211,290	1,440,892	638,244	570,589	2,074,610	1,058,023	86,449
Deductions							
Retirement benefits and refunds	2,368,243	724,303	792,057	55,324	1,496,103	38,341	17,356
Administrative expense	35,220	10,072	5,648	3,908	18,152	9,214	532
Service credit transfers (net)	· · ·	-	-	· _	-	-	-
Total Deductions	2,403,463	734,375	797,705	59,232	1,514,255	47,555	17,888
Net Increase	807,827	706,517	(159,461)	511,357	560,355	1,010,468	68,561
Net position held in trust for pension benefits Beginning of year	35,263,754	9,608,926	5,944,378	3,491,523	18,031,161	8,426,658	476,038
beginning or year	55,205,754	9,000,920	0,744,070	3,471,323	10,031,101	0,420,030	470,030
End of year	\$ 36,071,581	\$ 10,315,443	\$ 5,784,917	\$ 4,002,880	\$ 18,591,516	\$ 9,437,126	\$ 544,599

Employer Unit Type	Bristol Housing	Bristol/Warren Regional School	Burrillville	Burrillville	Burrillville Housing	Central Coventry Fire District	Central Falls
General Employees	٠	•	•		•		•
Police				•			
Fire						•	
Police and Fire							
Current Employer Unit Number(s)	1016	1023	1032 1033	1034	1036	1045 1235 1525 1585	1052
Legacy Employer Unit Number	3059	3100	3003	4090	3065	4102	3004
Additions Contributions							
Member contributions	\$ 20,165	\$ 115,786	\$ 189,728	\$ 172,427	\$ 4,265	\$ 185,086	\$ 36,423
Employer contributions	-	671,412	489,371	367,613	15,076	495,657	294,806
Other (net)	-	-	-	-	-	-	-
Net investment income	142,927	1,101,894	1,879,140	704,300	58,519	623,513	328,815
Total Additions	163,092	1,889,092	2,558,239	1,244,340	77,860	1,304,256	660,044
Deductions							
Retirement benefits and refunds	85,070	1,571,133	1,738,151	635,158	87,079	821,902	475,542
Administrative expense	2,234	17,225	29,375	11,010	915	9,746	5,140
Service credit transfers (net)	-	-	(42,749)	-	-	(98,424)	15,105
Total Deductions	87,304	1,588,358	1,724,777	646,168	87,994	733,224	495,787
Net Increase	75,788	300,734	833,463	598,172	(10,134)	571,031	164,257
Net position held in trust for pension benefits Beginning of year	2,212,503	17,340,797	29,251,916	10,677,799	947,037	9,407,755	5,100,127
End of year	\$ 2,288,291	\$ 17,641,531	\$ 30,085,379	\$ 11,275,971	\$ 936,903	\$ 9,978,786	\$ 5,264,384

Employer Unit Type	Central Falls Schoo District	DI Central Falls Housing	Chariho School District	Charlestown	Charlestown	Coventry Fire District	Coventry Housing
General Employees	•	•	•	•			•
Police					•		
Fire						•	
Police and Fire							
Current Employer Unit Number(s)	1063	1056	1073	1082	1084	1095	1096
Legacy Employer Unit Number	3099	3096	3040	3005	4086	4098	3079
Additions Contributions							
Member contributions	\$ 105,809	9 \$ 26,364	\$ 164,406	\$ 88,481	\$ 148,040	\$ 61,084	\$ 6,247
Employer contributions	361,247	124,335	594,701	192,132	410,661	131,147	43,663
Other (net)			-	-	-	-	-
Net investment income	1,014,828	3 152,864	1,307,010	534,034	631,896	214,578	90,297
Total Additions	1,481,884	303,563	2,066,117	814,647	1,190,597	406,809	140,207
Deductions							
Retirement benefits and refunds	955,073	3 167,938	1,062,507	322,769	783,993	299,366	38,681
Administrative expense	15,864	2,390	20,431	8,348	9,878	3,354	1,412
Service credit transfers (net)	194,829	) -	68,670	-	-	-	-
Total Deductions	1,165,766	5 170,328	1,151,608	331,117	793,871	302,720	40,093
Net Increase	316,118	3 133,236	914,508	483,530	396,727	104,089	100,114
Net position held in trust for pension benefits Beginning of year	15,931,476	5 2,314,149	20,010,966	8,066,443	9,720,039	3,331,346	1,345,572
End of year	\$ 16,247,594	\$ 2,447,385	\$ 20,925,474	\$ 8,549,973	\$ 10,116,766	\$ 3,435,435	\$ 1,445,686

Employer Unit Type	Coventry Lighting District	Cranston	Cranston	Cranston	Cranston Housing	Cumberland	Cumberland Fire District
General Employees	•	•			•	•	
Police			•				
Fire				•			•
Police and Fire							
Current Employer Unit Number(s)	1098	1112 1113	1114	1115	1116	1122 1123	1125
Legacy Employer Unit Number	3045	3007	4104	4105	3051	3008	4106
Additions Contributions							
Member contributions	\$ 914	\$ 787,306	\$ 1,097,900	\$ 1,470,003	\$ 32,276	\$ 192,684	\$ 112,394
Employer contributions	-	2,367,241	1,439,364	819,835	46,847	1,138,128	262,779
Other (net)	-	130	-	86	-	96	-
Net investment income	77,372	8,862,095	2,949,293	4,806,198	363,136	1,776,161	314,527
Total Additions	78,286	12,016,772	5,486,557	7,096,122	442,259	3,107,069	689,700
Deductions							
Retirement benefits and refunds	61,884	9,669,009	1,156,667	1,071,175	403,354	1,717,338	408,912
Administrative expense	1,210	138,535	46,104	75,131	5,677	27,765	4,917
Service credit transfers (net)	-	13,507	-	-	-	(2,847)	-
Total Deductions	63,094	9,821,051	1,202,771	1,146,306	409,031	1,742,256	413,829
Net Increase	15,193	2,195,721	4,283,787	5,949,816	33,229	1,364,813	275,871
Net position held in trust for pension benefits Beginning of year	1,223,569	139,688,091	42,934,978	70,998,339	5,780,652	27,071,879	4,759,751
End of year	\$ 1,238,762	\$ 141,883,812	\$ 47,218,765	\$ 76,948,155	\$ 5,813,881	\$ 28,436,692	\$ 5,035,622

Employer Unit Type	Cumberland Housing	Cur	nberland Hill Fire District	berland Rescue	East Greenwich	Ea	st Greenwich	Ea	st Greenwich	E	ast Greenwich Housing
General Employees	٠				•						•
Police							•				
Fire			•	•					•		
Police and Fire											
Current Employer Unit Number(s)	1126		1135	1148	1152 1153		1154		1155		1156
Legacy Employer Unit Number	3056		4095	4091	3009	-	4054		4050		3050
Additions Contributions											
Member contributions	\$ 11,	516 \$	77,077	\$ 119,069	\$ 42,791	\$	240,278	\$	256,817	\$	11,042
Employer contributions	43,	)39	227,145	110,734	57,052		693,687		769,371		49,136
Other (net)		15	-	-	-		-		-		-
Net investment income	91,	554	295,557	473,374	465,262		1,027,165		929,698		95,603
Total Additions	146,	224	599,779	703,177	565,105		1,961,130		1,955,886		155,781
Deductions											
Retirement benefits and refunds	72,	205	379,844	252,342	503,408		1,166,550		1,146,649		89,834
Administrative expense	1,	131	4,620	7,400	7,273		16,057		14,533		1,494
Service credit transfers (net)		-	-	-	3,733		67,798		-		-
Total Deductions	73,	536	384,464	259,742	514,414		1,250,405		1,161,182		91,328
Net Increase	72,	588	215,314	443,435	50,691		710,725		794,704		64,453
Net position held in trust for pension benefits Beginning of year	1,393,	207	4,516,603	7,135,346	7,398,225		15,734,384		14,089,957		1,466,156
End of year	\$ 1,465,	795 \$	4,731,917	\$ 7,578,781	\$ 7,448,916	\$	16,445,109	\$	14,884,661	\$	1,530,609

Employer Unit Type	East Greenwich (COLA)	East Greenwich (Fire)	East Providence	East Providence Housing	East Smithfield Water	Exeter/West Greenwich School District	Foster
General Employees	•	•	•	•	•	•	•
Police							
Fire							
Police and Fire							
Current Employer Unit Number(s)	1157 1158	1159	1162 1163	1166	1177	1183	1192 1193
Legacy Employer Unit Number	3101	3150	3010	3052	3067	3011	3012
Additions Contributions							
Member contributions	\$ 172,22		\$ 540,278	\$ 16,264	\$-	\$ 71,528	\$ 29,863
Employer contributions	264,87	- 5	4,572,393	119,867	-	340,661	139,375
Other (net)			81	-	-	-	-
Net investment income	1,503,25	9,486	4,192,310	195,089	31,604	672,695	249,997
Total Additions	1,940,35	9,486	9,305,062	331,220	31,604	1,084,884	419,235
Deductions							
Retirement benefits and refunds	1,072,20	4 21,409	7,392,604	270,747	46,727	608,860	251,539
Administrative expense	23,49	9 148	65,535	3,050	494	10,516	3,908
Service credit transfers (net)	12,18	1 -	(9,808)	-	-	-	(56,886)
Total Deductions	1,107,88	4 21,557	7,448,331	273,797	47,221	619,376	198,561
Net Increase	832,46	9 (12,072)	1,856,732	57,423	(15,617)	465,508	220,674
Net position held in trust for pension benefits Beginning of year	23,234,88	4 163,937	65,262,940	3,065,989	521,596	10,304,445	3,781,828
End of year	\$ 24,067,35						· · ·

Employer Unit Type	Foster	Foster/Glocester Regional School District	Glocester		Glocester	Green	ville Water	Wyo	pe Valley - oming Fire District	Но	pkins Hill Fire District
General Employees		•	•				•		•		
Police	•				•						
Fire											•
Police and Fire											
Current Employer Unit Number(s)	1194	1203	1212 1	213	1214	1	227		1242		1255
Legacy Employer Unit Number	4082	3041	3013	3	4088	3	068		3046		4103
Additions Contributions											
Member contributions	\$ 51,692	\$ 51,765	\$	81,269	\$ 113,988	\$	6,805	\$	3,174	\$	78,995
Employer contributions	156,831	228,062		294,649	233,562		5,671		-		100,957
Other (net)	-	-		-	-		-		-		-
Net investment income	186,853	481,801		588,393	458,040		88,035		30,841		206,097
Total Additions	 395,376	761,628		964,311	805,590		100,511		34,015		386,049
Deductions											
Retirement benefits and refunds	274,845	458,010		609,098	389,561		37,890		31,938		35,858
Administrative expense	2,921	7,540		9,208	7,168		1,377		483		3,252
Service credit transfers (net)	(16,915)	-		(3,540)	-		-		-		-
Total Deductions	 260,851	465,550		614,766	396,729		39,267		32,421		39,110
Net Increase	 134,525	296,078		349,545	408,861		61,244		1,595		346,939
Net position held in trust for pension benefits Beginning of year	2,857,029	7,425,377	9	,080,175	6,931,808		1,349,622		492,675		2,981,544
End of year	\$ 2,991,554	\$ 7,721,455	\$ 9	,429,720	\$ 7,340,669	\$	1,410,866	\$	494,270	\$	3,328,483

Employer Unit Type	Hopkinto		Hopkinton	Jamestown		Johnston	Johnston		Johnston	lob	nston Housing
General Employees		11	поркшион	Jamestown	-		JUNINSION		JUNINSION	JUII	
Police	•		•	•		•	•	-			•
Fire			•				•		•		
Police and Fire									•		
Current Employer Unit Number(s)	1262		1264	1272 1273		1282 1283	1284		1285		1286
Legacy Employer Unit Number	3014		4087	3015		3016	1284		4016		3072
Additions											
Contributions											
Member contributions	\$ 4	10,941	\$ 112,614	\$ 133,376	\$	215,773	\$ 102,536	\$	422,066	\$	4,567
Employer contributions	3	39,871	331,873	451,879		1,361,051	78,612		358,292		48,955
Other (net)		-	-	-		-			-		-
Net investment income	37	73,825	360,327	939,102		2,029,158	69,447		641,756		77,006
Total Additions	45	54,637	804,814	1,524,357		3,605,982	250,595		1,422,114		130,528
Deductions											
Retirement benefits and refunds	23	30,196	476,114	788,124		2,948,308			161,651		121,103
Administrative expense		5,898	5,685	14,817		32,016	1,096		10,126		1,215
Service credit transfers (net)		7,881	-	(4,255)		(838)			-		-
Total Deductions	24	13,975	481,799	798,686		2,979,486	1,096		171,777		122,318
Net Increase	21	10,662	323,014	725,671		626,497	249,499		1,250,337		8,210
Net position held in trust for pension benefits Beginning of year	5,82	26,646	5,496,292	14,440,911		32,144,559	872,102		9,114,125		1,235,455
End of year	\$ 6,03	37,308	\$ 5,819,306	\$ 15,166,582	\$	32,771,056	\$ 1,121,601	\$	10,364,462	\$	1,243,665

Employer Unit Type	Lime Rock Fire District (Administrative)	Lincoln	Lincoln Rescue	Lincoln Housing	Middletown	Middletown	Narragansett Housing
General Employees	•	•		•	•		•
Police							
Fire			•				
Police and Fire						•	
Current Employer Unit Number(s)	1293	1302 1303	1305	1306	1322 1323	1324	1336
Legacy Employer Unit Number	3098	3017	4107	3057	3019	4109	3043
Additions Contributions							
Member contributions	\$ 5,43	0 \$ 10,160	\$ 85,860	\$ 11,636	\$ 146,946	\$ 436,175	\$ 3,783
Employer contributions	12,91	1 118,558	168,971	39,331	541,344	331,056	7,567
Other (net)			-	-	-	-	-
Net investment income	23,21	5 166,538	257,077	108,095	1,245,565	606,305	44,686
Total Additions	41,55	6 295,256	511,908	159,062	1,933,855	1,373,536	56,036
Deductions							
Retirement benefits and refunds	14,54	1 102,764	258,085	135,743	1,231,566	58,369	4,366
Administrative expense	36	3 2,603	4,017	1,689	19,465	9,475	698
Service credit transfers (net)			-	-	-	1,214	-
Total Deductions	14,90	4 105,367	262,102	137,432	1,251,031	69,058	5,064
Net Increase	26,65	2 189,890	249,805	21,629	682,824	1,304,478	50,972
Net position held in trust for pension benefits Beginning of year	348,27	9 2,499,757	3,902,078	1,724,132	19,433,454	8,487,507	670,725
End of year	\$ 374,93	1 \$ 2,689,647	\$ 4,151,883	\$ 1,745,761	\$ 20,116,278	\$ 9,791,985	\$ 721,697

Employer Unit Type	New Shoreham	New Shoreham	Newport	Newport Housing	Newport Police Department	North Cumberland Fire District	North Kingstown
General Employees	•		•	•			•
Police		•			•		
Fire						•	
Police and Fire							
Current Employer Unit Number(s)	1342 1343	1344	1352 1353 1354	1356	1364	1365	1372 1373
Legacy Employer Unit Number	3022	4108	3021	3069	1364	4101	3023
Additions Contributions							
Member contributions	\$ 62,9	42 \$ 44,23	37 \$ 440,083	\$ 48,989	\$ 100,310	\$ 71,753	\$ 341,289
Employer contributions	158,7	08 81,08	3,081,050	334,836	84,819	173,712	2,123,699
Other (net)		- 4	- 78	-	-	-	-
Net investment income	483,6	38 105,0	3,185,124	431,275	47,381	349,068	3,139,386
Total Additions	705,2	88 230,88	6,706,257	815,100	232,510	594,533	5,604,374
Deductions							
Retirement benefits and refunds	416,5	89 78,80	5,232,372	705,477	-	269,185	4,133,876
Administrative expense	7,5	58 1,64	42 49,776	6,740	740	5,455	49,061
Service credit transfers (net)	1,4	57	- (6,024	) -	-	-	80
Total Deductions	425,6	04 80,44	47 5,276,124	712,217	740	274,640	4,183,017
Net Increase	279,6	84 150,43	33 1,430,133	102,883	231,770	319,893	1,421,357
Net position held in trust for pension benefits Beginning of year	7,531,2	14 1,546,65	30 50,010,621	6,862,345	532,523	5,317,692	49,280,709
End of year	\$ 7,810,8	98 \$ 1,697,00	53 \$ 51,440,754	\$ 6,965,228	\$ 764,293	\$ 5,637,585	\$ 50,702,066

Employer Unit Type	North Kingstown	North Kingstown	North Providence	North Providence	North Providence Housing	North Smithfield	North Smithfield
General Employees			•		•	•	
Police	•						•
Fire		•		•			
Police and Fire							
Current Employer Unit Number(s)	1374	1375	1382 1383	1385	1386	1392 1393	1394
Legacy Employer Unit Number	4056	4055	3024	4058	3066	3025	4076
Additions Contributions							
Member contributions	\$ 376,483	\$ 510,489	\$ 156,714	\$ 520,878	\$ 6,858	\$ 107,390	\$ 179,988
Employer contributions	1,038,338	1,526,866	498,883	1,473,508	71,688	236,973	380,133
Other (net)	-	-	-	-	-	-	-
Net investment income	1,475,740	2,182,635	1,864,232	2,226,538	57,440	977,938	640,166
Total Additions	2,890,561	4,219,990	2,519,829	4,220,924	135,986	1,322,301	1,200,287
Deductions							
Retirement benefits and refunds	1,549,110	2,390,625	1,886,868	2,830,906	161,998	911,268	751,310
Administrative expense	23,062	34,109	29,133	34,795	898	15,283	10,004
Service credit transfers (net)	-	101,345	(177,032)	-	-	3,124	35,507
Total Deductions	1,572,172	2,526,079	1,738,969	2,865,701	162,896	929,675	796,821
Net Increase	1,318,389	1,693,911	780,860	1,355,223	(26,910)	392,626	403,466
Net position held in trust for pension benefits							
Beginning of year	22,515,278	33,556,329	29,327,073	34,604,074	954,584	15,401,376	9,935,415
End of year	\$ 23,833,667	\$ 35,250,240	\$ 30,107,933	\$ 35,959,297	\$ 927,674	\$ 15,794,002	\$ 10,338,881

Employer Unit Type	North Smithfield Fire and Rescue	Northern RI Collaborative	Pawtucket	Pawtucket Housing	Richmond	Richmond	Scituate
General Employees		•	•	•	•		•
Police						•	
Fire	•						
Police and Fire							
Current Employer Unit Number(s)	1395 1435	1403	1412 1413	1416	1452	1454	1462 1463
Legacy Employer Unit Number	4047	3081	3026	3053	3029	4029	3030
Additions Contributions							
Member contributions	\$ 141,843	3 \$ 20,585	\$ 700,122	\$ 100,121	\$ 26,464	\$ 72,458	\$ 89,060
Employer contributions	221,700	87,142	3,433,074	-	99,782	74,712	484,355
Other (net)			1,081	-	-	-	-
Net investment income	522,207	181,893	5,987,342	977,701	156,940	143,006	678,700
Total Additions	885,750	) 289,620	10,121,619	1,077,822	283,186	290,176	1,252,115
Deductions							
Retirement benefits and refunds	423,807	253,292	7,552,371	556,814	159,437	38,304	892,102
Administrative expense	8,16	2,843	93,567	15,279	2,453	2,235	10,606
Service credit transfers (net)		- 292,441	(165,752)	(15,910)	12,398	-	(215,523)
Total Deductions	431,968	3 548,576	7,480,186	556,183	174,288	40,539	687,185
Net Increase	453,782	2 (258,955)	2,641,433	521,639	108,898	249,637	564,930
Net position held in trust for pension benefits Beginning of year	7,980,024	3,196,585	94,056,010	15,268,533	2,425,728	2,059,971	10,396,293
End of year	\$ 8,433,800	5 \$ 2,937,630	\$ 96,697,443	\$ 15,790,172	\$ 2,534,626	\$ 2,309,608	\$ 10,961,223

Employer Unit Type	Scituate	Smithfield		Smithfield	Smithfield	Smithfield Housing	Sr	mithfield (COLA)	Scituate
General Employees				•		•		•	
Police	•				•				•
Fire		•							
Police and Fire									
Current Employer Unit Number(s)	1464	1465		1472 1473	1474	1476		1478	1484
Legacy Employer Unit Number	4073	1465		3031	4031	3084		3094	1484
Additions Contributions									
Member contributions	\$ -	\$ 127,26	6 \$	87,633	\$ 331,132	\$ 6,739	\$	135,720	\$ 35,254
Employer contributions	-	91,12	3	296,183	305,303	-		369,074	29,966
Other (net)	-		-	-	-	-		-	-
Net investment income	15,077	115,98	2	795,411	1,112,518	37,688		1,018,984	11,207
Total Additions	 15,077	334,37	1	1,179,227	1,748,953	44,427		1,523,778	76,427
Deductions									
Retirement benefits and refunds	3,609		-	845,161	378,031	-		812,964	-
Administrative expense	236	1,81	3	12,430	17,386	589		15,924	175
Service credit transfers (net)	-	(16,16	6)	132,372	-	-		(19,759)	(12,397)
Total Deductions	 3,845	(14,35	3)	989,963	395,417	589		809,129	(12,222)
Net Increase	 11,233	348,72	4	189,263	1,353,536	43,838		714,649	88,649
Net position held in trust for pension benefits Beginning of year	232,242	1,524,41	9	12,656,866	16,613,958	564,844		15,742,264	92,128
End of year	\$ 243,475	\$ 1,873,14	3 \$	\$ 12,846,129	\$ 17,967,494	\$ 608,682	\$	16,456,913	\$ 180,777

Employer Unit Type	Sout	h Kingstown	South I	Kingstown	Soι	uth Kingstown Housing	S	outh Kingstown (EMT)	Unio	n Fire District	ue Lighting and Fire District	Tiverton
General Employees		•				•				•	•	•
Police				•								
Fire								•				
Police and Fire												
Current Employer Unit Number(s)	1	1492 1493	1	1494		1496		1505		1515	1528	1532 1533
Legacy Employer Unit Number		3032	4	4063		3080		4099		3027	3042	3033
Additions Contributions												
Member contributions	\$	398,154	\$	367,885	\$	3,875	\$	83,742	\$	8,351	\$ -	\$ 87,046
Employer contributions		1,574,009		819,275		-		41,620		27,583	-	79,518
Other (net)		-		-		-		-		-	-	-
Net investment income		3,642,487		1,565,078		32,516		283,246		57,643	3,131	897,595
Total Additions		5,614,650		2,752,238		36,391		408,608		93,577	3,131	1,064,159
Deductions												
Retirement benefits and refunds		3,756,129		1,787,461		-		126,334		13,383	2,034	728,475
Administrative expense		56,923		24,458		508		4,426		901	49	14,027
Service credit transfers (net)		246,782		(92,649)		-		-		-	-	(27,298)
Total Deductions		4,059,834		1,719,270		508		130,760		14,284	2,083	715,204
Net Increase		1,554,816		1,032,968		35,883		277,848		79,293	1,048	348,955
Net position held in trust for pension benefits Beginning of year		57,272,490		24,243,526		489,281		4,296,680		851,654	49,501	14,147,485
End of year	\$	58,827,306	\$	25,276,494	\$	525,164	\$	4,574,528	\$	930,947	\$ 50,549	\$ 14,496,440

Employer Unit Type	Tiverton	Tiverton (Local 2670A)	Valley Falls Fire District	Warren	Warren	Warren Housing	West Greenwich
General Employees		•		•		•	•
Police							
Fire	•		•				
Police and Fire					•		
Current Employer Unit Number(s)	1534	1538	1555	1562	1564 1565	1566	1602
Legacy Employer Unit Number	4077	3077	4042	3034	4062	3071	3037
Additions Contributions							
Member contributions	\$ 185,631	\$ 22,563	\$ 59,316	\$ 72,339	\$ 192,428	\$ 8,302	\$ 26,734
Employer contributions	407,090	87,200	122,850	272,398	418,107	1,993	178,359
Other (net)			-	-	-	-	-
Net investment income	681,961	262,276	235,295	384,616	733,320	73,494	197,290
Total Additions	1,274,682	372,039	417,461	729,353	1,343,855	83,789	402,383
Deductions							
Retirement benefits and refunds	748,021	327,140	280,642	387,981	752,826	110,613	248,087
Administrative expense	10,657	4,099	3,677	6,011	11,460	1,148	3,080
Service credit transfers (net)			-	4,412	(6,981)	-	-
Total Deductions	758,678	331,239	284,319	398,404	757,305	111,761	251,167
Net Increase	516,003	8 40,800	133,142	330,950	586,550	(27,971)	151,216
Net position held in trust for pension benefits Beginning of year	10,497,871	4,195,041	3,666,929	5,880,722	11,256,790	1,213,886	3,032,252
End of year	\$ 11,013,874	\$ 4,235,841	\$ 3,800,071	\$ 6,211,672	\$ 11,843,340	\$ 1,185,915	\$ 3,183,468

Employer Unit Type	West Greenwich	West Warwick Housing	Westerly	Woonsocket	Woonsocket	Woonsocket	Albion Fire District
General Employees		•	•	•			•
Police					•		
Fire						•	
Police and Fire	•						
Current Employer Unit Number(s)	1604	1616	1622 1623	1632 1633	1634	1635	1702
Legacy Employer Unit Number	4089	3083	3036	3039	4085	4093	3103
Additions Contributions							
Member contributions	\$ 108,664	4 \$ 7,945	\$-	\$ 338,259	\$ 643,535	\$ 700,658	\$-
Employer contributions	207,54	61,413	181,261	1,407,307	1,915,140	812,771	-
Other (net)			-	-	-	-	-
Net investment income	317,41	4 97,729	35,167	3,920,149	2,633,650	3,322,291	8,927
Total Additions	633,62	5 167,087	216,428	5,665,715	5,192,325	4,835,720	8,927
Deductions							
Retirement benefits and refunds	251,74	163,646	128,647	4,855,213	2,655,342	2,014,998	9,474
Administrative expense	4,95	5 1,526	549	61,208	41,107	51,856	139
Service credit transfers (net)			-	166,962	(7,631)	(17,657)	-
Total Deductions	256,70	3 165,172	129,196	5,083,383	2,688,818	2,049,197	9,613
Net Increase	376,92	2 1,915	87,232	582,332	2,503,507	2,786,523	(686)
Net position held in trust for pension benefits Beginning of year	4,744,87	3 1,575,060	480,224	62,673,068	39,978,671	50,803,807	144,683
End of year	\$ 5,121,80	) \$ 1,576,975	\$ 567,456	\$ 63,255,400	\$ 42,482,178	\$ 53,590,330	\$ 143,997

Employer Unit Type	Albion Fire District	Harrisville Fire District	Harrisville Fire District	Pascoag Fire District (Administrative)	Pascoag Fire District	Saylesville Fire District	
General Employees		•		•			
Police							Total
Fire	•		•		•	•	
Police and Fire							
Current Employer Unit Number(s)	1705	1712	1715	1802	1805	1815	
Legacy Employer Unit Number	4111	3102	4110	1802	1805	1815	
Additions Contributions							
Member contributions	\$ 30,081	\$ 11,044	\$ 46,757	\$ 993	\$ 30,565	\$ 12,349	\$ 18,056,915
Employer contributions	51,379	11,022	18,423	6,570	59,080	11,128	50,839,052
Other (net)	-		-	-	-	-	2,027
Net investment income	71,964	61,357	119,482	2,448	24,347	2,653	101,029,412
Total Additions	153,424	83,423	184,662	10,011	113,992	26,130	169,927,406
Deductions							
Retirement benefits and refunds	49,574	-	-	-	-	-	103,299,528
Administrative expense	1,123	958	1,865	38	380	41	1,579,595
Service credit transfers (net)	-	-	-	-	-	-	364,757
Total Deductions	50,697	958	1,865	38	380	41	105,243,880
Net Increase	102,727	82,465	182,797	9,973	113,612	26,089	64,683,526
Net position held in trust for pension benefits Beginning of year	1,058,079	907,242	1,744,517	29,507	279,122	16,675	1,560,456,739
End of year	\$ 1,160,806	\$ 989,707	\$ 1,927,314	\$ 39,480	\$ 392,734	\$ 42,764	\$ 1,625,140,265

## EMPLOYEES' RETIREMENT SYSTEM OF THE STATE OF RHODE ISLAND Municipal Employees' Retirement System - Multiple-Employer Defined Benefit Agent Plan Notes to Schedules of Changes in Fiduciary Net Position by Employer Fiscal Year Ended June 30, 2019

#### 1. Plan Description and Governance

The Employees' Retirement System of the State of Rhode Island (the System) acts as a common investment and administrative agent for pension benefits to be provided through various defined benefit and defined contribution retirement plans. The System is administered by the State of Rhode Island Retirement Board which was authorized, created and established as an independent retirement board to hold and administer, in trust, the funds of the retirement system.

Each plan's assets are accounted for separately and may be used only for the payment of benefits to the members of that plan, in accordance with the terms of that plan.

The Municipal Employees' Retirement System (MERS) was established by Rhode Island General Law and placed under the management of the Retirement Board to provide retirement allowances to employees of municipalities, housing authorities, water and sewer districts, and municipal police and fire persons that have elected to participate. MERS is a multiple-employer defined benefit agent plan.

#### 2. Plan Membership and Benefit Provisions

#### Participating employers are summarized below:

Municipalities, housing authorities, water and sewer districts	68
Municipal police and fire departments	48
Total participating units as of the actuarial valuation at June 30, 2018	<u>116</u>

### Plan members (as of the June 30, 2018 valuation date):

	Retirees and beneficiaries	Terminated plan members entitled to but not yet receiving benefits	Active Vested	Active Non-vested	Total by Plan
MERS General Employees Public Safety	4,732 824	2,920 212	4,061 1,198	1,885 354	13,598 2,588
Total by type	5,556	3,132	5,259	2,239	16,186

Plan vesting provisions – after five years of service.

**Retirement eligibility and plan benefits** – For general employees prior to June 30, 2012 the plan provided retirement benefits equal to 2% of a member's final average salary multiplied by the number of years of total service up to a maximum of 75%. Such benefits are available to members at least age 58 with 10 years of service or after 30 years of service at any age. Benefits accrued at June 30, 2012 are protected under the Rhode Island Retirement Security Act until it is exceeded by the member's full years of service credit, including service after June 30, 2012, multiplied by the average of five consecutive years of compensation. Effective July 1, 2012 the retirement age mirrors the Social Security Normal Retirement Age not to exceed age 67. Members will receive a benefit accrual of 1.0% per year based on the five-year average compensation.

## EMPLOYEES' RETIREMENT SYSTEM OF THE STATE OF RHODE ISLAND Municipal Employees' Retirement System - Multiple-Employer Defined Benefit Agent Plan Notes to Schedules of Changes in Fiduciary Net Position by Employer Fiscal Year Ended June 30, 2019

### 2. Plan Membership and Benefit Provisions (continued)

Effective July 1, 2015 general employees with more than 20 years of service at July 1, 2012 will increase their employee contribution rates to 8.25% (9.25% for units with a cost of living adjustment provision) and will participate solely in the defined benefit plan. Members will receive a benefit accrual of 2% per year based on the three or five-year average compensation.

Effective July 1, 2015 general employees are eligible to retire upon the attainment of: age 65 with 30 years of service, 64 with 31 years of service, 63 with 32 years of service, or 62 with 33 years of service. Members may retire earlier if their RIRSA date is earlier or are eligible under a transition rule.

Joint and survivor options are available. For members with 10 years of service as of July 1, 2005, the Service Retirement Allowance (SRA) Plus option provides for the payment of a larger benefit before the attainment of age sixty-two (62) and a reduced amount thereafter. The reduced amount is equal to the benefit before age sixty-two (62), including cost-of-living increases, minus the member's estimated social security benefit payable at age sixty-two (62).

Prior to June 30, 2012, police and fire personnel may retire at age 55 if they have 10 years of service or after 25 years of service at any age. An option may be elected to provide a 20-year service pension with a benefit equal to 2.5% for each year of service up to a maximum of 75% for police and fire personnel. Benefits are based on the average of the highest three consecutive years' earnings, exclusive of overtime.

From June 30, 2012 to June 30, 2015, retirement age for police and fire personnel is 55 years old with 25 years of total service or for members with five years of service but less than 25 years of service the new retirement age will mirror the Social Security Normal Retirement Age not to exceed 67. Police officers or firefighters, that are at least 45 years old, have 10 or more years of contributing service and are eligible to retire prior to age 52 under the law in effect on June 30, 2012, may retire at age 52. Effective July 1, 2015, police and fire personnel may retire at age 50 with 25 years of service, or any age with 27 years of service. MERS police and fire personnel will contribute 9.00% (10.00% for units with a cost of living adjustment).

As of June 30, 2012, members will continue to have a frozen benefit accrual of 2.0% per year for a standard 25 year with any age and out plan; 2.5% for a standard 20 year with any age and out plan. Effective July 1, 2012 the optional 20 and 25 year with retirement at any age plans have been eliminated. The benefit accrual for all plans will be 2.0% per year based on the five-year average compensation, exclusive of overtime. Police and fire employees may retire with a reduced pension benefit if they have 20 years of service and are within five years of their retirement eligibility. The actuarially reduced benefit will be calculated based on how close the member is to the eligibility date that is prescribed in the Rhode Island Retirement Security Act.

The plan also provides survivor's benefits; and certain lump sum death benefits.

*Cost of Living Adjustments* – An optional cost-of-living provision may be elected for police and fire personnel and general employees. The Cost of Living Adjustment (COLA) has been suspended for any unit whose funding level is less than 80%. The COLA provision will be reviewed in a four-year interval while the plans are less than 80% funded. When the funding level of a plan exceeds 80% funded eligible retirees may receive a COLA annually effective on the date of their retirement plus one month.

The COLA calculation is represented by the following formula: 50% of the COLA is calculated by taking the previous 5-year average investment return, less 5% (5-year return – 5.0%, with a max of 4%) and 50% calculated using the increase in the CPI-U from the prior September 30 (max of 3%) for a total maximum COLA of 3.5%.

### Municipal Employees' Retirement System - Multiple-Employer Defined Benefit Agent Plan Notes to Schedules of Changes in Fiduciary Net Position by Employer Fiscal Year Ended June 30, 2019

#### 2. Plan Membership and Benefit Provisions (continued)

The benefit adjustments are provided to all retirees entitled to receive a benefit adjustment as of June 30, 2012 under the law then in effect, and for all other retirees the benefit adjustments shall commence upon the third anniversary of the date of retirement or the date on which the retiree reaches his or her Social Security retirement age, whichever is later. For police and fire employees that retired under the provisions of § 45-21.2-5(b)(1)(A), the benefit adjustment provided shall commence on the later of the third anniversary of the date of retirement or the date on which the retiree reaches age fifty-five (55); or for police and fire employees retiring under the provisions of §45-21.2-5(b)(1)(B), the benefit adjustment shall commence on the later of the third anniversary of the date of retirement or the date on which the retiree reaches age fifty (50). For all present and former employees, active and retired members, and beneficiaries receiving any retirement, disability or death allowance or benefit of any kind, the annual benefit adjustment provided in any calendar year is equal to the lesser of either the member's retirement allowance or the first \$26,688 (indexed as of January 1, 2019) of retirement allowance, multiplied by the percentage resulting from the COLA calculation as outlined in the preceding paragraph. The retirement amount subject to the COLA calculation is indexed annually in the same percentage as the COLA determination and is run annually regardless of the collective funding status.

For members and/or beneficiaries of members who retired on or before June 30, 2015, the indexed amount of \$26,688 is replaced with \$32,025 (indexed as of January 1, 2019) until the municipal plan's funded ratio, calculated by the system's actuary, exceeds eighty percent (80%). At such time, the benefit adjustments will then be provided on the lower amount (currently indexed at \$26,688).

The actual COLA paid to retirees effective January 1, 2019 within MERS units that had achieved an 80% funding status was 1.86%. Retirees within 50 MERS units received the COLA.

*Disability retirement provisions* - The plan also provides nonservice-connected disability benefits after 5 years of service; service-connected disability pensions with no minimum service requirement.

#### 3. Relationship to the Plan Financial Statements

Contributions, benefits and net position are maintained for each MERS employer unit. Certain costs which are common to the administration of the overall pension system are allocated first to each plan and then to each MERS employer unit.

This report was prepared to provide participating employers with additional information needed to comply with the financial reporting requirements of GASB Statement No. 68 *Accounting and Financial Reporting for Pensions*. Additional financial information for the Employees' Retirement System of Rhode Island (including the MERS plan) is available in the System's audited financial statements for the fiscal year ended June 30, 2019 at <u>www.ersri.org</u>.

Certain additions and deductions are presented differently on the Schedules of Changes in Fiduciary Net Position by Employer from the presentation in the System's audited financial statements for the fiscal year ended June 30, 2019. \$14,437 is reflected as member contributions on the Schedules of Changes in Fiduciary Net Position by Employer and included within employer contributions on the System's audited financial statements.

Rounding results in minor differences between the Schedules of Changes in Fiduciary Net Position by Employer and the System's audited financial statements for the fiscal year ended June 30, 2019.

### Municipal Employees' Retirement System - Multiple-Employer Defined Benefit Agent Plan Notes to Schedules of Changes in Fiduciary Net Position by Employer Fiscal Year Ended June 30, 2019

#### 4. Summary of Significant Accounting Policies

**Basis of Accounting** – The financial statements of the System are prepared on the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when incurred.

These financial statements were prepared in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). The Governmental Accounting Standards Board (GASB) is responsible for establishing generally accepted accounting principles for defined benefit and defined contribution plans established and administered by governmental entities.

**Cash and Cash Equivalents** - Cash represents cash held in trust in a financial institution. Cash equivalents are highly liquid investments with a maturity of three months or less at the time of purchase.

**Investments** - Investment transactions are recorded on a trade date basis. Gains or losses on foreign currency exchange contracts are included in income consistent with changes in the underlying exchange rates. Dividend income is recorded on the ex-dividend date. MERS holds units in the System's Pooled Investment Trust. The number of units held by each plan within the System is a function of each plans' respective contribution to, or withdrawals from, the trust. Investment expense is allocated to each plan based on the plan's units in the Pooled Trust at the end of each month.

**Method Used to Value Investments** - Investments are recorded in the financial statements at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Short-term investments are generally carried at cost or amortized cost, which approximates fair value.

The fair value of fixed income securities and domestic and international equity securities is generally based on published market prices and quotations from national security exchanges and securities pricing services.

Commingled funds include institutional international equity index funds. The fair value of these commingled funds is based on the reported net asset value (NAV) based upon the fair value of the underlying securities or assets held in the fund.

Derivative investments (e.g., futures contracts and credit default swaps) are valued at the settlement price established each day by the board of trade or exchange on which they are traded.

The System also trades in foreign exchange contracts to manage exposure to foreign currency risks. Such contracts are used to purchase and sell foreign currency at a guaranteed future price. The change in the estimated fair value of these contracts, which reflects current foreign exchange rates, is included in the determination of the fair value of the System's investments.

Other investments that are not traded on a national security exchange (primarily private equity, real estate, hedge funds, certain infrastructure investments, and crisis protection class – trend following investments) are valued based on the reported Net Asset Value (NAV) by the fund manager or general partner. Publicly traded investments held by the partnerships are valued based on quoted market prices. If not publicly traded, the fair value is determined by the general partner following U.S. generally accepted accounting principles. Financial Accounting Standards Board ASC Topic 820, Fair Value Measurements and Disclosures, requires the limited partnership general partners for these investment types to value non-publicly traded assets at current fair value, taking into consideration the financial

## Municipal Employees' Retirement System - Multiple-Employer Defined Benefit Agent Plan Notes to Schedules of Changes in Fiduciary Net Position by Employer Fiscal Year Ended June 30, 2019

### 4. Summary of Significant Accounting Policies (continued)

performance of the issuer, cash flow analysis, recent sales prices, market comparable transactions, a new round of financing, a change in economic conditions, and other pertinent information.

Hedge funds, private equity, real estate, private infrastructure and crisis protection class – trend following investments represented 6.8%, 9.6%, 6.0%, 2.0%, and 3.8% respectively of the total reported fair value of all pooled trust investments at June 30, 2019.

**Investment expenses** – Investment expenses include investment consultant fees, custodial fees, direct investment expenses paid to managers, and certain indirect expenses allocated by managers to fund or partnership investors. Certain Office of the General Treasurer expenses associated with oversight of the pooled investment trust are also allocated and included as investment expenses. When indirect investment expenses for certain types of investments (e.g., hedge funds, private equity, real estate, infrastructure, and crisis protection class), are not reported separately to System management and the investment custodian, additional information is obtained to allow reporting of the System's share of such indirect investment expenses on a gross fee basis.

**Contributions** - Plan member contributions for the defined benefit plans are recognized in the period in which the wages, subject to required contributions, are earned for the performance of duties for covered employment. Employer contributions to each defined benefit plan are recognized when due and the employer has made a formal commitment to provide the contributions.

**Benefits** - Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

**Prepaid Assets** – These assets represent the amounts paid to a vendor pursuant to a contract to design, transition, and implement new line-of-business, general ledger accounting system, and payroll administration systems. Under the new system development and operations contract, the vendor will supply and operate the system for the contract period. Consequently, no capital asset related to the new system are recognized or depreciated. The amounts paid before the system became operational have been accounted for as prepaid assets items in prior years. Beginning in fiscal year 2017, when system operations fully commenced, that prepaid amount is amortized ratably over the remaining contract period.

**Use of Estimates –** The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingencies. These estimates are subject to a certain amount of uncertainty in the near term, which could result in changes in the values reported for those assets in the statements of fiduciary net position. Because of the inherent uncertainty in the valuation of privately held securities, the fair value may differ from the values that would have been used if a ready market for such securities existed, and the difference can be material. Estimates also affect the reported amounts of income/additions and expenses/deductions during the reporting period. Actual results could differ from these estimates.

### 5. Contributions

Contribution requirements for plan members and employers are established pursuant to Rhode Island General Laws. Employers are required to contribute at an actuarially determined rate for the defined benefit plans. Plan member contributions for the defined benefit and defined contribution plans are fixed by statute. Member and employer contribution rates are subject to amendment by the General Assembly.

## Municipal Employees' Retirement System - Multiple-Employer Defined Benefit Agent Plan Notes to Schedules of Changes in Fiduciary Net Position by Employer Fiscal Year Ended June 30, 2019

### 5. Contributions (continued)

### (a). Funding Policy

The funding policies, as set forth in Rhode Island General Law, Section 36-10-2 and 45-21-42 provide for actuarially determined periodic contributions to the plans. The actuarial valuation uses the Entry Age Normal actuarial cost method. Under this method, the employer contribution rate is the sum of (i) the employer normal cost rate, and (ii) a rate that will amortize the unfunded actuarial liability. The valuation is prepared on the projected benefit basis, under which the present value, at the assumed rate of return (currently 7.0 percent), of each participant's expected benefit payable at retirement or death is determined, based on age, service, gender and compensation.

The employer contributions required to support the benefits of the Plan are determined following a level funding approach, and consist of a normal contribution and an accrued liability contribution. The normal contribution is determined using the "entry age normal" method. Under this method, a calculation is made to determine the rate of contribution which, if applied to the compensation of each individual member during the entire period of anticipated covered service, would be required to meet the cost of all benefits payable on his behalf. This method is commonly referred to as the Individual Entry Age Actuarial Cost Method.

The unfunded actuarial accrued liability (UAAL) is amortized as a level percent of payroll over a closed period. For underfunded plans, the period is 25 years as measured from June 30, 2010, or 21 years as of the current valuation date for any existing UAAL. Beginning with the June 30, 2014 actuarial valuation, new experience gains and losses for underfunded plans are amortized over individual closed periods of 20 years using the process of "laddering". Overfunded plans will have an amortization rate calculated using a single base amortized over an open period of 20 years.

### (b). Contribution rates

Employer contribution rates for fiscal 2019 for MERS employers were developed based on actuarial valuations performed as of June 30, 2016. Employee contribution rates are statutorily determined. The table below displays the contribution rates for the year ended June 30, 2019:

Plan	Employee	Employer
General Employees	1.00% (additional 1% with a cost-of-living adjustment) Effective July 1, 2015, members with 20 or more years of service at June 30, 2012 contribute an additional 7.25%	69 Municipalities, housing authorities, water and sewer districts contributed various actuarially determined rates.
Public Safety	9.00% (additional 1% with a cost-of-living adjustment)*	48 Municipal police and fire departments contributed various actuarially determined rates.

## EMPLOYEES' RETIREMENT SYSTEM OF THE STATE OF RHODE ISLAND Municipal Employees' Retirement System - Multiple-Employer Defined Benefit Agent Plan Notes to Schedules of Changes in Fiduciary Net Position by Employer Fiscal Year Ended June 30, 2019

### 6. Administrative Expenses

Pursuant to General Law section 36-8-10.1, administrative costs of the System are financed through investment earnings up to a maximum of 0.175% of the average total investments before lending activities as reported in the annual report of the Auditor General for the next preceding five (5) fiscal years. Such amounts are transferred to a restricted receipt account within the State's general fund. Any unencumbered funds on June 30 of any fiscal year are credited to the plans in the same proportion as their contributions to the restricted receipt account.

Administrative expenses of the System, financed as described in the preceding paragraph, include expenses within the Office of General Treasurer related to oversight of the System's investment portfolio. Consistent with generally accepted accounting principles, these expenses have been included with net investment income (loss) on the Schedule of Changes in Fiduciary Net Position by Employer.

#### 7. Commitments

The State Investment Commission has committed to fund certain private equity, real estate, and infrastructure investment managers at a predetermined subscription amount. Outstanding unfunded investment commitments at June 30, 2019 totaled \$847.5 million for the pooled investment trust. These commitments will be funded through cash available within the pooled investment trust generated through investment income and/or liquidation of other investments.

The system's investments in hedge funds are generally subject to "lock-up" provisions that limit (subject to certain exceptions) the ability to withdraw amounts previously invested for a period of one to three years after the initial investment. Hedge fund assets are available for redemption either on a month end or quarter end basis, and are subject to notice periods which vary by fund and range from 2 days to 90 days. At June 30, 2019 \$1.1 million was in liquidation.

The System is committed under a ten-year development and operating agreement to design, transition, and implement new line-of-business, general ledger accounting system, and payroll administration systems. The contract requires monthly payments through fiscal 2025. Total payments over the contract period are estimated at \$22 million.